

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
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FM USMISSION NATO
TO SECSTATE WASHDC PRIORITY 1130
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E.O. 11652: N/A
TAGS: AORG, OECD, NATO
SUBJECT: MEMBERSHIP IN CCG OF EUROPEAN CENTER FOR MEDIUM-
RANGE WEATHER FORECASTS

REF: (A) 76 OECD PARIS 29009, (B) 76 STATE 252011

SUMMARY: ALLIED PRESSURE IS GROWING ON LUNS TO SCHEDULE
EARLY NAC CONSIDERATION OF THE 130TH REPORT, WHICH
RECOMMENDS ADMISSION TO CCG OF EUROPEAN CENTER FOR
MEDIUM-RANGE WEATHER FORECASTS. AN EXCHANGE OF LETTERS
BETWEEN UK PERMREP AND LUNS REVEALED THAT LUNS IS
DELAYING NAC CONSIDERATION BECAUSE HE OBJECTS TO
EXPANDING CCG MEMBERSHIP AND BELIEVES THERE ARE
SIGNIFICANT SECURITY QUESTIONS INVOLVED. END SUMMARY.

1. IN APRIL 1976, THE 130TH REPORT OF THE CCG
RECOMMENDING THE ADMISSION OF THE WEATHER CENTER TO THE
CCG WAS FORWARDED TO SYG LUNS FOR NAC CONSIDERATION.
MOMENTUM IS BUILDING HERE TO FORCE LUNS TO PUT THE
REPORT ON THE AGENDA. WE HAVE JUST LEARNED THAT THE
GERMAN REP WILL PRESS FOR EARLY NAC CONSIDERATION
AND APPROVAL OF THE REPORT, AND THAT UK PERMREP KILLICK
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WROTE SYG LUNS (AFTER LODGING THREE UNSUCCESSFUL
ORAL REQUESTS) REQUESTING LUNS TO PUT IT ON NAC
AGENDA ASAP AND STATING THAT THE UK DOES NOT
BELIEVE OBJECTIONS ON SECURITY GROUNDS TO ADMITTING
THE WEATHER CENTER ARE SIGNIFICANT ENOUGH TO WARRANT
DISAPPROVAL OF ITS APPLICATION. TEXT OF LETTERS
AT PARAS 6 AND 7.

2. LUNS REPLIED THAT: THE WEATHER CENTER'S PRESENT
OBSERVER STATUS AT CCG MEETING SHOULD SUFFICE; ITS

ADMISSION AS FULL MEMBER WOULD ALLOW COUNTRIES WHOSE AIMS DIFFER FROM ALLIES' TO BLOCK CERTAIN MEASURES IMPORTANT TO THE ALLIES; A SECURITY PROBLEM COULD ARISE FROM CLOSE CONTACT BETWEEN NATO STAFF AND COMMUNIST REPRESENTATIVES; AND INCREASING MEMBERSHIP WOULD CAUSE DELAYS IN COORDINATING ADMINISTRATIVE MATTERS.

3. BOTH THE FRENCH AND UK REPS TO CCG HAVE ASKED OUR REACTION TO LUNS' POSITION. THE FRENCH REP STATED THAT SOME OF FRENCH DELEGATION MEMBERS CONCUR WITH SYG'S VIEWS, WHILE OTHERS FEEL THAT SINCE THE CCG DEALS WITH ADMINISTRATIVE AND PERSONNEL MATTERS ONLY, THE SYG'S ARGUMENTS ARE NOT PERSUASIVE. THE UK REP REMARKED THAT LUNS HAD PRESENTED "SPECIOUS ARGUMENTS."

4. WE BELIEVE THAT THE GUIDANCE CONTAINED IN STATE 252011 IS SUFFICIENT FOR RESPONDING TO FRENCH AND UK QUERIES, AS WELL AS STATING OUR POSITION IN ANY NAC DISCUSSION OF THE REPORT. WE WILL CONFINE OURSELVES TO DRAWING ON STATE 252011, UNLESS THE DEPARTMENT HAS ADDITIONAL COMMENTS TO MAKE IN VIEW OF THE KILLICK/LUNS EXCHANGE.

5. ACTION REQUESTED: WE WOULD APPRECIATE ANY
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ADDITIONAL COMMENTS THE DEPARTMENT MIGHT HAVE FOR A REPLY TO FRENCH AND UK QUERIES, AS WELL AS GUIDANCE AS TO WHETHER WE SHOULD JOIN OTHER ALLIES IN RECOMMENDING EARLY CONSIDERATION AND APPROVAL OF THE 130TH REPORT.

6. TEXT TEXT OF AMBASSADOR KILLICK'S LETTER FOLLOWS:
BEGIN TEXT:

1. I MENTIONED TO YOU LAST MONTH THE HOPE EXPRESSED BY MY AUTHORITIES THAT THE 130TH REPORT OF THE CO-ORDINATING COMMITTEE, WHICH PROPOSED THAT THE EUROPEAN CENTRE FOR MEDIUM-RANGE WEATHER FORECASTING SHOULD JOIN THE CO-ORDINATION SYSTEM, WOULD BE TAKEN AS SOON AS POSSIBLE BY THE COUNCIL. THE REPORT WAS PUBLISHED MANY MONTHS AGO, SO THAT THERE HAS ALREADY BEEN A RATHER LONG DELAY IN CONSIDERING IT.

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2. AS I UNDERSTAND IT, THERE MAY BE SOME FEELING THAT A SECURITY PROBLEM MIGHT RESULT FROM THE ADOPTION OF THIS CENTRE AS A CO-ORDINATED ORGANISATION. THE VIEW OF MY AUTHORITIES IS THAT, AS THE CO-ORDINATING COMMITTEE DOES NOT DISCUSS SENSITIVE POLITICAL MATTERS, THERE COULD BE NO SUBSTANCE IN THIS OBJECTION TO THE PROPOSALS OF THE CO-ORDINATING COMMITTEE.

3. THE ECMRWF, WHICH IS BASED IN THE UNITED KINGDOM, HAS ADOPTED THE CO-ORDINATED SYSTEM AND IS, IN OUR VIEW, ENTITLED TO A VOICE IN THE FUTURE OPERATION OF THAT SYSTEM. AS PAUL HOLMER MENTIONED TO YOUR ON 23 NOVEMBER, I HAVE BEEN INSTRUCTED TO REQUEST THAT THE 130TH REPORT BE PLACED ON AN AGENDA FOR EARLY CONSIDERATION BY THE COUNCIL.

4. I AM COPYING THIS LETTER TO ALL OTHER PERMANENT REPRESENTATIVES. END TEXT.

7. THE SECRETARY'S REPLY FOLLOWS:

BEGIN TEXT:

THANK YOU FOR YOUR LETTER TO ME OF 23RD NOVEMBER, 1976
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RECALLING OUR RECENT CONVERSATION CONCERNING THE 130TH REPORT OF THE CO-ORDINATING COMMITTEE OF GOVERNMENT BUDGET EXPERTS AND THE PROPOSAL THAT THE EUROPEAN CENTRE FOR MEDIUM RANGE WEATHER FORECASTS BECOME A FORMAL MEMBER OF THE CO-ORDINATION SYSTEM.

AS YOU UNDOUBTEDLY KNOW, AN OBSERVER FROM THE EUROPEAN CENTRE HAS BEEN ADMITTED TO MEETINGS OF THE CO-ORDINATING COMMITTEE AND TO THE PREPARATORY MEETINGS OF THE STANDING COMMITTEE OF THE SECRETARIES GENERAL AND THEIR ADMINISTRATIONS AND THE CENTRE RECEIVES ALL THE DOCUMENTATION PRODUCED BY THESE BODIES. THE CENTRE CAN, THEREFORE, AND I BELIEVE ALREADY DOES, USE THE CO-ORDINATED ORGANIZATIONS' SCALES OF EMOLUMENTS FOR ITS STAFF OF APPROXIMATELY 75, AS DECIDED BY ITS COUNCIL. OBSERVER STATUS HAS SIMILARLY BEEN ACCORDED TO THE

EUROPEAN PATENT ORGANISATION, WHOSE INTERIM COMMITTEE HAS ALSO
RECOMMENDED ADOPTION OF THE CO-ORDINATED SCALES.

THERE IS THUS NO OBSTACLE TO CARRYING OUT THE WISH
OF GOVERNMENTS THAT THE EUROPEAN WEATHER CENTRE SHOULD FOLLOW
THE CO-ORDINATED REMUNERATION SYSTEM. IN THE SAME WAY, SEVERAL
OTHER INTERNATIONAL ORGANISATIONS USE THE SCALES OF THE
EUROPEAN COMMUNITIES WITHOUT HAVING A VOICE IN THE OPERATION OF
THE COMMUNITIES SYSTEM.

THE PROPOSAL THAT THE CENTRE FORMALLY BECOME ONE
OF THE CO-ORDINATED ORGANISATIONS GIVES RISE, HOWEVER, TO
QUITE DIFFERENT CONSIDERATIONS AND TO CONSIDERABLE HESITATION
ON MY PART AND ON THE PART OF SEVERAL OF MY FELLOW SECRETARIES
GENERAL.

IN YOUR LETTER YOU SAY THAT, AS THE CO-ORDINATING
COMMITTEE DOES NOT DISCUSS SENSITIVE POLITICAL MATTERS, THERE
COULD BE NO SUBSTANCE IN THE VIEW OF YOUR AUTHORITIES TO AN
OBJECTION TO THE PROPOSAL ON GROUNDS OF SECURITY. I BELIEVE
THAT THIS MISSES THE POINT OF THE OBJECTION. OPENING THE DOOR
TO THE FORMAL ADHERENCE OF ANY ORGANISATION THAT WISHES TO
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JOIN, WHATEVER THE CONSTITUTION OF ITS MEMBER NATIONS, MEANS
TO THOSE OF OUR ALLIANCE TO BLOCK MEASURES WHICH WE MIGHT AT A
GIVEN MOMENT CONSIDER DESIREABLE IN THIS ORGANISATION. IT
SHOULD NOT BE FORGOTTEN THAT THE CO-ORDINATING COMMITTEE WORKS
ON THE BASIS OF UNANIMITY AND THAT THERE ARE ALREADY 26 NATIONS
WITH THE RIGHT TO TAKE PART IN ITS WORK. THERE IS, I BELIEVE,
A STUDY UNDERWAY TO SEE WHETHER THE CUSTOMS CO-OPERATION COUNCIL
SHOULD FOLLOW THE CO-ORDINATED SCALES. THIS ORGANISATION HAS
80 MEMBER COUNTRIES, INCLUDING NEARLY ALL THE EASTERN BLOC.

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THERE IS ANOTHER ASPECT OF THE SECURITY PROBLEM WHICH I ASK YOU TO REFLECT UPON. CO-ORDINATION INCREASINGLY LEADS TO CLOSE CONTACTS BETWEEN THE STAFFS OF THE CO-ORDINATED ORGANISATIONS. IT SEEMS TO ME UNDERSIRABLE TO DO ANYTHING WHICH WOULD ENCOURAGE CONTACT BETWEEN OUR STAFF AND THE NATIONALS OF COUNTRIES OUTSIDE THE CIRCLE OF THE ALLIANCE AND ITS SYMPATHISERS.

SO MUCH FOR THE SECURITY OBJECTION. THERE IS, HOWEVER, AN EQUALLY COGENT ADMINISTRATIVE PROBLEM. THE MACHINERY OF CO-ORDINATION IS NOT WORKING WELL. IT IS CUMBERSOME AND TIME CONSUMING-AND, THEREFORE, EXTREMELY EXPENSIVE TO MEMBER COUNTRIES. IT IS IN PART ITS UNWILLY NATURE WHICH CAUSES THE LONG DELAYS WHICH ARE A MAJOR FACTOR IN THE PRESENT STAFF UNREST. INCREASING THE NUMBERS OF ORGANISATIONS CAN ONLY ADD TO THESE DELAYS.

I DO NOT KNOW WHETHER YOU ARE AWARE THAT THE CO-ORDINATING COMMITTEE WAS SET UP IN 1958 AS AN AD HOC BODY TO ASSIST THE SECRETARIES GENERAL AND COUNCILS IN ARRIVING AT A COMMON IMPLEMENTATION OF THE REPORT OF THE COMMITTEE OF EXPERTS ON EMOLUMENTS WHICH FIRST PROPOSED COMMON SALARY SCALES FOR THE STAFFS OF NATO, OECD, THE WEU LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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AND THE COUNCIL OF EUROPE. IT HAS TO THIS DAY NO OTHER TERMS OF REFERENCE. THIS LACK OF DEFINITION IN ITS COMPETENCE AND PROCEDURES HAS PERMITTED THE SHIFT FROM A BODY ADVISING COUNCILS ON PROPOSALS DRAW UP BY THE SECRETARIES GENERAL TO ONDWHICH FORMULATES ITS OWN PROPOSALS-AND WHICH EFFECMELY PREVENTS THOSE OF THE SECRETARIES GENERAL FROM BEING CONSIDERED BY THEIR COUNCILS. THIS IS A PROBELM WHICH EMPHATICALLY NEEDS TO BE SOLVED BEFORE FURTHER ORGANISATIONS ARE ADDED TO THE PRESENT FIVE.

I HAVE WRITTEN TO YOU AT SOME LENGTH AND HAVE SENT COPIES OF MY LETTER TO ALL OTHER PERMANENT REPRESENTATIVES BECAUSE I BELIEVE THAT WE NEED, SECRETARIES GENERAL AND GOVERNMENTS ALIKE, TO REFLECT VERY CAREFULLY BEFORE I BRING THE 130TH REPORT BEFORE THE COUNCIL, AS I HOPE TO DO IN THE NEW YEAR. END TEXT.STRAUSZ-HUPE

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